

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 8 1595 WYNKOOP STREET DENVER, CO 80202-1129 Phone 800-227-8917 http://www.epa.gov/region08

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DOCKET NO.: SDWA-08-2012-0042

IN THE MATTER OF:)	
CONOCOPHILLIPS COMPANY	3	FINAL ORDER
600 N. Dairy Ashford Street)	
Houston, TX 77079-1100)	
)	
Respondent)	

Pursuant to 40 C.F.R. §22.13(b) and 22.18, of EPA's Consolidated Rules of Practice, the Combined Complaint and Consent Agreement resolving this matter is hereby approved and incorporated by reference into this Final Order. The Respondent is hereby **ORDERED** to comply with all of the terms of the Consent Agreement, effective immediately upon receipt by Respondent of this Consent Agreement and Final Order.

SO ORDERED THIS 15t Day of October , 2012

Elyana R. Sutin

Regional Judicial Officer

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY 2012 AUG 16 PM 3: 06 REGION 8

IN THE MATTER OF:)	Docket No.	ATA REGION VEL REMEMBER OF PROV
ConocoPhillips Company 600 N. Dairy Ashford Street)	COMBINED COMPLAINT AND CONSENT AGREEMENT	
Houston, TX 77079-1100	j	DOCKET NO.: SDI	
Respondent.	ź		

Complainant, United States Environmental Protection Agency, Region 8 (Complainant or EPA), and Respondent, ConocoPhillips Company (Respondent or ConocoPhillips), by their undersigned representatives, hereby consent and agree as follows:

AUTHORITY

- 1. This proceeding is subject to EPA's "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation or Suspension of Permits," 40 C.F.R. Part 22. This Combined Complaint and Consent Agreement (Consent Agreement) is entered into by the parties for the purpose of simultaneously commencing and concluding this matter, as authorized by 40 C.F.R. § 22.13(b) and executed pursuant to 40 C.F.R. § 22.18(b)(2) and (3).
- 2. This Consent Agreement is authorized by Congress in section 1423(c) of the Public Health Service Act, commonly known as the Safe Drinking Water Act (the Act). 42 U.S.C. § 300h-2(c).
- 3. Pursuant to section 1422 of the Act, 42 U.S.C. § 300h-1, and 40 C.F.R. Part 147 subpart G, section 147.300, EPA administers the Underground Injection Control (UIC) program for Class II wells on Indian lands within the State of Colorado. The effective date of the program is April 2, 1984. Class II underground injection wells under the jurisdiction of the EPA are

authorized to operate either under an EPA-issued permit or under a rule.

 ConocoPhillips is authorized to operate the Cinder Gulch 3 well by EPA permit # CO20616-03703 (permit).

GENERAL ALLEGATIONS

- ConocoPhillips is a corporation organized under the laws of the State of Delaware and authorized to do business in the State of Colorado. ConocoPhillips has local offices in Farmington, New Mexico and Denver, Colorado.
- ConocoPhillips is a "person" within the meaning of section 1401 of the Act, 42 U.S.C.
 § 300f(12), and therefore subject to the requirements of the Act.
- ConocoPhillips owns and/or operates the active, permitted Cinder Gulch 3 salt water disposal well.
- 8. The Cinder Gulch 3 well is a "Class II Injection Well" as defined by 40 C.F.R. §§ 144.80 and 146.5.
- The Cinder Gulch 3 well is located in the Basin Fruitland Oilfield in Township 32 North,
 Range 12 West, Section 11, La Plata County, Colorado, on Indian lands within the exterior
 boundaries of the Southern Ute Indian Reservation.
- ConocoPhillips as owner and/or operator of the Cinder Gulch 3 well is subject to
 applicable UIC Class II program requirements located at 40 C.F.R. Parts 124, 144 and 146.
- 11. 40 C.F.R. §146.23(b)(3) and the permit at part II require mechanical integrity testing of active permitted wells at least once every five years. Mechanical integrity is demonstrated when a well is subjected to and passes a mechanical integrity test (MIT) by pressurizing the annulus of each well for a specified amount of time with no significant leak.

- 12. The Cinder Gulch 3 well was tested for mechanical integrity on November 29, 2004.
- 13. An MIT test was required for the Cinder Gulch 3 well on or before November 29, 2009 in accordance with 40 C.F.R. §146.23(b)(3) and the permit.
- 14. EPA notified ConocoPhillips of the outstanding MIT test for the Cinder Gulch 3 well on September 14, 2011.
- 15. ConocoPhillips on September 26, 2011, provided the EPA with copies of the MIT test conducted for the Cinder Gulch 3 well on February 17, 2011.
- 16. ConocoPhillips' failure to perform an MIT test for the Cinder Gulch 3 well on or before November 29, 2009, constitutes a violation of the regulations, the permit and the Act for the period November 29, 2009 through February 16, 2011.

CONSENT AGREEMENT

- 17. ConocoPhillips admits the jurisdictional allegations of the Consent Agreement and neither admits nor denies the specific factual allegations of the Consent Agreement.
- 18. ConocoPhillips waives its right to a hearing before any tribunal, to contest any issue of law or fact set forth in this Consent Agreement.
- 19. This Consent Agreement, upon incorporation into a Final Order, applies to and is binding upon the EPA, and upon ConocoPhillips, its successors and assigns. Any change in ownership or corporate status by ConocoPhillips including, but not limited to, any transfer of assets or real or personal property, shall not alter ConocoPhillips's responsibilities under this agreement. This Consent Agreement contains all terms of the settlement agreed to by the parties.

- 20. For an administrative proceeding, the Act authorizes a civil penalty assessment up to \$7,500 per day for each violation of the Act, up to a maximum of \$177,500.
- 42 U.S.C. § 300h-2(c)(1). The Act requires the EPA to take into account appropriate factors in assessing a civil penalty, including the seriousness of the violations, the economic benefit resulting from the violations, any history of such violations, any good-faith efforts to comply with the requirements, the economic impact on the violator, and such other matters as justice may require. Taking such factors into account, the EPA proposes the assessment of a civil penalty of \$9,370 for the violation alleged in paragraph 16.
- 21. ConocoPhillips consents and agrees to pay the civil penalty cited in paragraph 20 above as follows:
 - a. Payment is due within thirty (30) calendar days from the date written on the Final Order, issued by the Regional Judicial Officer that adopts this Consent Agreement. If the due date falls on a weekend or legal federal holiday, then the due date becomes the next business day. The date the payment is made is considered to be the date processed by U.S. Bank, the address for which is given below. Payment must be received by 11:00 a.m. Eastern Standard Time to be considered as received that day.
 - b. Payment shall be made by cashier's or certified check, including the name and docket number of this case, for this amount, payable to "Treasurer, United States of America," as follows:

If sent by regular U.S. mail: U.S. Environmental Protection Agency

Fines and Penalties

Cincinnati Finance Center

PO Box 979077

St. Louis, MO 63197-9000

If sent by any commercial

Overnight carrier:

U.S. Bank

Government Lockbox 979077

1005 Convention Plaza Mail Station SL-MO-C2-GL

St. Louis, MO 63101

If sent by wire transfer: Federal Reserve Bank of New York

ABA = 021030004 Account = 68010727

SWIFT address = FRNYUS33

33 Liberty Street New York NY 10045

Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental

Protection Agency "

On Line Payment: WWW.PAY.GOV

Enter sfo 1.1 in the search field

Open form and complete required fields.

A copy of the check (or notification of wire transfer or on line payment) shall be simultaneously sent to:

Sarah Roberts U.S. EPA Region 8 (8ENF-UFO) 1595 Wynkoop Street Denver, CO 80202-1129

Tina Artemis, Regional Hearing Clerk U.S. EPA Region 8 (8RC) 1595 Wynkoop Street Denver, CO 80202-1129

- c. In the event payment is not received by the specified due date, interest accrues from the date of the Final Order, not the payment due date, at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717, and will continue to accrue until the payment is received in full (i.e., on the 1st late day, 30 days of interest accrues).
- d. In addition to the accrual of interest specified in (c) above, a handling charge of fifteen dollars (\$15.00) shall be assessed on the 31st day from the date of the Final Order, and each subsequent 30-day period that the penalty, or any portion thereof, remains unpaid. In addition, a six percent (6%) per annum penalty shall be assessed on any unpaid principal amount if the penalty payment is not received within ninety (90) days of the due date (i.e., the 121st day from the date the Final Order is signed). Payments are first applied to outstanding handling charges, 6% penalty interest, and late interest. The remainder is then applied to the outstanding principal amount.

 Respondent agrees that the penalty shall never be claimed as a federal or other tax deduction or credit.

PUBLIC NOTICE

22. As required by the Act, prior to the final assessment of a civil penalty, the EPA will provide public notice of the proposed penalty, and reasonable opportunity for the public to comment on the matter, and present evidence in the event a hearing is held. 42 U.S.C. § 300h-2 (c)(3)(B).

GENERAL PROVISIONS

- 23. Nothing in this Consent Agreement shall relieve ConocoPhillips of the duty to comply with the Act or its implementing regulations.
- 24. Failure by ConocoPhillips to comply with any of the terms of this Consent Agreement shall constitute a breach of the Consent Agreement and may result in referral of the matter to the Department of Justice for enforcement of this agreement and for such other relief as may be appropriate.
- 25. Nothing in this Consent Agreement shall be construed as a waiver by the EPA or any other federal entity of its authority to seek costs or any appropriate penalty associated with any collection action instituted as a result of ConocoPhillips 's failure to perform pursuant to the terms of this Consent Agreement.
- 26. The undersigned representative of ConocoPhillips certifies that he or she is fully authorized to enter into the terms and conditions of this Consent Agreement and to bind ConocoPhillips to its terms and conditions.

- 27. The parties agree to submit this Consent Agreement to the Regional Judicial Officer, with a request that it be incorporated into a Final Order.
- 28. Each party shall bear its own costs and attorney fees in connection with this matter.
- 29. This Consent Agreement, upon incorporation into a Final Order by the Regional Judicial Officer and full satisfaction by the parties, shall be a complete and final resolution of the United States' claim for civil penalties for the specific violations alleged in this Consent Agreement.

UNITED STATES ENVIRONMENTAL
PROTECTION AGENCY, REGION 8
C. I.

Complainant.

Date: 8-13-12

Andrew M. Gaydosh

Assistant Regional Administrator Office of Enforcement, Compliance and Environmental Justice

United States Environmental Protection Agency

Date: 8-15-12

Amy Swanson, Enforcement Attorney

U.S. EPA, Region 8

1595 Wynkoop Street (8ENF-L)

Denver, CO 80202-1149

Colorado Atty. Reg. No. 26488

Telephone: 303/312-6906 Facsimile: 303/312-6953

CONOCOPHILLIPS COMPANY

Respondent.

Date: July 25, 2012

Terri G. King, General Manager

San Juan Business Unit

ConocoPhillips Company 3401 East 30th Street

Farmington, NM 97402

Telephone: (505) 326-9737 Facsimile: (505) 326-9880

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 1595 Wynkoop Street, Denver, CO 80202-1129

PUBLIC NOTICE OPPORTUNITY FOR PUBLIC COMMENT ON A COMBINED COMPLAINT AND CONSENT AGREEMENT BETWEEN CONOCOPHILLIPS COMPANY AND THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY TO RESOLVE AN ALLEGED VIOLATION OF A PERMIT, THE UNDERGROUND INJECTION CONTROL REQUIREMENTS AND SAFE DRINKING WATER ACT

PURPOSE OF PUBLIC NOTICE

The purpose of this notice is to solicit written comments on the Combined Complaint and Consent Agreement (CCCA) between ConocoPhillips Company and the United States Environmental Protection Agency (EPA), bearing Docket # SDWA-08-2012-0042. EPA alleged that ConocoPhillips violated the Safe Drinking Water Act (Act), Underground Injection Control (UIC) regulations, and its UIC Permit by failing to perform a mechanical integrity test (MIT) on the Cinder Gulch 3 a Class II salt water disposal well on or before November 29, 2009 in accordance with 40 C.F.R. § 146.23(b)(3) and the permit. The CCCA is entered into by the parties for the purpose of simultaneously commencing and concluding this matter, as authorized by Title 40 of the Code of Federal Regulations (40 C.F.R.), Section 22.13(b) and executed pursuant to 40 C.F.R. § 22.18(b)(2) and (3). In the CCCA, the Respondent agrees to pay a penalty of \$9,370 to resolve the violation.

The addresses of ConocoPhillips Company and EPA are as follows:

<u>ConocoPhillips Company</u>: HSE Manager, San Juan Business Unit, Farmington, New Mexico, 87402-4289

EPA: Assistant Regional Administrator, Office of Enforcement, Compliance and Environmental Justice, EPA Region 8, 1595 Wynkoop Street, Denver, Colorado, 80202-1129

EPA desires to receive written comments from any interested party having knowledge of the alleged violation or who can provide any information useful to ensure that the complaint is appropriate.

BACKGROUND

Part C of the SDWA (40 U.S.C. § 300h et seq.) requires EPA to regulate the underground injection of fluid through wells to assure that underground sources of drinking water are not endangered. Section 1421 of the SDWA (40 U.S.C. § 300h) requires EPA to administer UIC programs in States or Indian Reservations that do not have approved UIC programs. Regulation of the UIC Class II Program has not been delegated to the Southern Ute Indian Tribe, therefore, EPA administers the program in accordance with title 40 of the Code of Federal Regulations (40 C.F.R.) parts 124, 144, 146, 147, and 148.

The Cinder Gulch 3 Class II salt water disposal injection well is located in the Basin Fruitland Oilfield in Township 32 North, Section 11, Range 12 West, in La Plata County, Colorado, on Indian lands within the exterior boundary of the Southern Ute Indian Reservation. A Class II injection well, pursuant to 40

C.F.R. § 146.5, is a well that injects fluids which are brought to the surface in connection with conventional oil or natural gas production.

As owner/operator of the Cinder Gulch 3 Class II salt water disposal well, ConocoPhillips is subject to applicable UIC Class II program requirements located at 40 C.F.R. parts 124, 144 and 146. 40 C.F.R. § 146.23(b)(3) and the permit require mechanical integrity testing of active permitted wells at least once every five years. Because the Cinder Gulch 3 well was last tested for mechanical integrity on November 29, 2004, an MIT test was required for the well on or before November 29, 2009. EPA notified ConocoPhillips of the outstanding MIT test on September 14, 2011. ConocoPhillips responded by providing EPA with copies of the MIT test conducted for the well on February 17, 2011. ConocoPhillips' failure to perform an MIT test for the Cinder Gulch 3 well on or before November 29, 2009 constitutes a violation of the regulations, the permit and the Act for the period November 29, 2009 through February 16, 2011.

PUBLIC COMMENTS

Written comments on the CCCA are encouraged and will be accepted at the address listed below for a period of thirty (30) calendar days after the publication of this notice. Written comments submitted by the public as well as information submitted by ConocoPhillips will be available for public review, subject to the provisions of law restricting the disclosure of confidential information. Any person submitting written comments has a right to participate in a hearing, if one is held. The CCCA is available for review between 9:00 a.m. and 4:00 p.m. at the address listed below and on the internet at: http://yosemite.epa.gov/oa/rhc/epaadmin.nsf.

Please submit written comments to:

Tina Artemis (8RC) Regional Hearing Clerk U.S. EPA, Region 8 1595 Wynkoop Street Denver, Colorado 80202-1129 Telephone: (303) 312-6765

FOR FURTHER INFORMATION

Persons wishing to receive a copy of other documents in this proceeding (such as the regulations in 40 C.F.R. part 22, which establish procedures for the hearing), or to comment upon the proposed penalty assessment or upon any other aspect of the matter, should contact the Regional Hearing Clerk identified above. This action will not be resolved until 10 days after the close of the public comment period.

Darcy O'Connor, Acting Director UIC/FIFRA/OPA Technical Enforcement Program Office of Enforcement, Compliance and Environmental Justice U.S. EPA, Region 8 1595 Wynkoop Street

Denver, CO 80202

CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached **COMBINED COMPLAINT AND CONSENT AGREEMENT** in the matter of **CONOCO PHILLIPS COMPANY.**; **DOCKET NO.: SDWA-08-2012-0042**, was filed with the Regional Hearing Clerk on August 16, 2012; the **FINAL ORDER** was filed on October 1, 2012.

Further, the undersigned certifies that a true and correct copy of the document was delivered to Amy Swanson, Senior Enforcement Attorney, U. S. EPA – Region 8, 1595 Wynkoop Street, Denver, CO 80202-1129. True and correct copies of the aforementioned documents were placed in the United States mail on October 1, 2012, to:

Terri G. King, General Manager San Juan Business Unit ConocoPhillips Company 3401 East 30th Street Farmington, NM 97402

And emailed to:

Elizabeth Whitsel
U. S. Environmental Protection Agency
Cincinnati Finance Center
26 W. Martin Luther King Drive (MS-0002)
Cincinnati, Ohio 45268

October 1, 2012

Tina Artemis

Paralegal/Regional Hearing Clerk